

Messages & Communications Doc. No. 38GL-26-2110 through 2115.

From 38th Committee On Rules <committeeonrules@guamlegislature.gov>
Date Mon 3/30/2026 4:24 PM
To Guam Legislature Clerks <clerks@guamlegislature.gov>
Cc Frank Blas Jr. <speakerblas@guamlegislature.gov>

6 attachments (22 MB)

33026COMM Doc. No. 38GL-26-2110.pdf; 33026COMM Doc. No. 38GL-26-2111.pdf; 33026COMM Doc. No. 38GL-26-2112.pdf; 33026COMM Doc. No. 38GL-26-2113.pdf; 33026COMM Doc. No. 38GL-26-2114.pdf; 33026COMM Doc. No. 38GL-26-2115.pdf;

Hafa Adai Clerks Office,

Please see attached, Messages & Communications Doc. No. 38GL-26-2110 through 2115 for processing:

✓	38GL-26-2110	Department of Military Affairs	Prior Year Obligations to pay Government of Guam Retirement Fund in the total amount of \$230,355.38*
✓	38GL-26-2111	Guam Solid Waste Authority	Documents Relative to Small Purchases and Sole Source and Emergency Purchases for the month of February 2026*
✓	38GL-26-2112	Office of the Attorney General	Report on Unclassified Employees*
✓	38GL-26-2113	Department of Public Works	Prior Year Obligations to pay Mid Pac Far East in the total amount of \$880.00; to pay Morrico Equipment in the total amount of \$1,043.73*
✓	38GL-26-2114	Guam Department of Education	FY2024 Citizen Centric Report*
✓	38GL-26-2115	Guam Ethics Commission	Board Meeting Packet for March 25, 2026*

Kindly reply to this email



Si Yu'os ma'åse',

Marie Crisostomo

Committee on Rules Assistant

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson

I Mina'trentai Ocho Na Liheslaturan Guåhan

38th Guam Legislature

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Messages and Communications 38GL-26-2114*

2 messages

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov> Mon, Mar 30, 2026 at 4:00 PM
To: 38th Committee On Rules <committeeonrules@guamlegislature.gov>, Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>

Håfa adai,

Please see attached M&C Doc. No. 38GL-26-2114

38GL-26-2114	Guam Department of Education	FY2024 Citizen Centric Report*
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Si Yu'os Ma'åse'

Bernice Rivera

Administrative Assistant



Office of Speaker Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guåhan 38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456

speakerblas@guamlegislature.gov

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----- Forwarded message -----

From: **MaeRose A. Nauta** <manauta@gdoe.net>

Date: Mon, Mar 30, 2026 at 3:08 PM

Subject: GDOE FY 2024 Citizen Centric Report

To: Benjamin Cruz <bjcruz@guamopa.com>, Office of Public Accountability <admin@guamopa.com>

Cc: Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>, Dr. Judith T. Won Pat (Superintendent) <jtwonpat@gdoe.net>, Kathleen Joyce R. Lamorena <klamorena@gdoe.net>, Franklin J.T. Cooper-Nurse <fjtcooper-nurse@gdoe.net>, Internal Auditor's Office <iao@gdoe.net>

Hafa adai Mr. Cruz,

On behalf of Dr. Won Pat, Superintendent, please see the attached Fiscal Year 2024 Citizen Centric Report for the Guam Department of Education.

Respectfully,

MaeRose Nauta

Office of the Superintendent

Department of Education

Guam Department of Education 2026

2 attachments

Guam Department of Education's Citizen Centrick Report FY Ended September 30, 2024.pdf
8552K

38GL-26-2114.pdf
1096K

38th Committee On Rules <committeeonrules@guamlegislature.gov>
To: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>

Mon, Mar 30, 2026 at 4:17 PM

Håfa Adai,

Received, and thank you.



Si Yu'os ma'åse',

Marie Crisostomo

Committee on Rules Assistant

COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson

I Mina'trentai Ocho Na Liheslaturan Guåhan

38th Guam Legislature

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Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

GDOE FY 2024 Citizen Centric Report

2 messages

MaeRose A. Nauta <manauta@gdoe.net>

Mon, Mar 30, 2026 at 3:08 PM

To: Benjamin Cruz <bjcruz@guamopa.com>, Office of Public Accountability <admin@guamopa.com>

Cc: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, "Dr. Judith T. Won Pat (Superintendent)"

<jtwpnpat@gdoe.net>, "Kathleen Joyce R. Lamorena" <krlamorena@gdoe.net>, "Franklin J.T. Cooper-Nurse" <fjtcooper-nurse@gdoe.net>, Internal Auditor's Office <iao@gdoe.net>

Hafa adai Mr. Cruz,

On behalf of Dr. Won Pat, Superintendent, please see the attached Fiscal Year 2024 Citizen Centric Report for the Guam Department of Education.

Respectfully,

MaeRose Nauta

Office of the Superintendent

Department of Education

Guam Department of Education 2026

Doc Type: 38GL-26-2114

OFFICE OF THE SPEAKER

FRANK F. BLAS, JR.

March 30, 2026

Time: 3:08 PM

Received: *PK*



Guam Department of Education's Citizen Centric Report FY Ended September 30, 2024.pdf

8552K

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

Mon, Mar 30, 2026 at 3:43 PM

To: "MaeRose A. Nauta" <manauta@gdoe.net>

Cc: Benjamin Cruz <bjcruz@guamopa.com>, Office of Public Accountability <admin@guamopa.com>, "Dr. Judith T. Won Pat (Superintendent)" <jtwpnpat@gdoe.net>, "Kathleen Joyce R. Lamorena" <krlamorena@gdoe.net>, "Franklin J.T. Cooper-Nurse" <fjtcooper-nurse@gdoe.net>, Internal Auditor's Office <iao@gdoe.net>

Håfa Adai,

Confirming receipt of your email.

Si Yu'os Ma'åse'

Si Yu'os Ma'åse'

Bernice Rivera

Administrative Assistant



Office of Speaker Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guåhan 38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

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speakerblas@guamlegislature.gov

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**DEPARTMENT OF EDUCATION
INTERNAL AUDIT OFFICE**

501 Mariner Avenue, Barrigada, Guam 96913
Telephone: (671) 300-1547/1536
Fax: (671)472-5003
Email: jtwonpat@gdoe.net



DR. JUDITH T. WON PAT
Acting Superintendent of
Education

March 27, 2026

Honorable Benjamin J.F. Cruz
Office of Public Accountability
Suite 401 DNA Building
238 Archbishop Flores Street
Hagatna, Guam 96910

Håfa Adai Public Auditor Benjamin J.F. Cruz,

Per Title 1 Guam Code Annotated Chapter 19 §1922(a), please find the Guam Department of Education's Citizen Centric Report for the fiscal year ended September 30, 2024 attached for your reference. The report will also be published on the GDOE website at <https://www.gdoe.net/District/Portal/citizen-centric-report>

Please advise my office if you have any questions or concerns regarding this matter.

Senseramente,

Dr. Judith T. Won Pat
Acting Superintendent of Education

Attachment: GDOE Fiscal Year 2024 Citizen Centric Report

CC: Honorable Frank F. Blas Jr., Speaker 38th Guam Legislature



38GL-26-2114
Messages and Communications

RECEIVED
COMMITTEE ON RULES
March 30, 2026

4:00 p.m.

Marie Crisostomo

Guam Department of Education

Citizen-Centric Report

FISCAL YEAR 2024



WHO WE ARE

The Guam Department of Education (GDOE, Department) is a semi-autonomous agency within the Government of Guam (GovGuam) and is primarily funded through the GovGuam General Fund. The GDOE is a single unified school district that serves 23,413 students (from Kindergarten to Grade 12). There are 26 elementary schools, 8 middle schools, 6 high schools, and 1 alternative school for a total of 41 schools. Additionally, the Department administers Head Start, Pre-Kindergarten (Pre-K), and GATE (Gifted and Talented Education) at select elementary schools.

The GDOE is governed by policies established by the Guam Education Board (GEB, Board) composed of elected and appointed board members. The Board appoints the Superintendent of Education who is the Chief Executive Officer of the Department.

All 41 schools are accredited by the Western Association of Schools and Colleges (WASC) and use standards-based or criterion-referenced testing to assess student progress.

OUR MISSION

Our educational community:
Prepares all students for life by ensuring that all students, regardless of gender, ethnicity, national origin, sexual orientation, socioeconomic status, language proficiency, special need, religion or beliefs, receive high quality education that will prepare them for post-secondary education, the workforce, and civic engagement.

Promotes excellence by adopting and implementing high standards and expectations for all students and employees with everyone performing at their best at all times. This philosophy is grounded in the belief that all students can learn at high levels and all employees can provide the highest quality of service.

Provides support by ensuring that our Department has a framework to identify and address the academic, social, and emotional needs of our diverse student population through a support system that is comprehensive and timely with an unwavering focus and relentless commitment to the success of each and every student.

VISION

To educate all students to be responsible, respectful, and ready for life

GUAM EDUCATION BOARD

- Chairwoman:** Mary A.Y Okada, Ed.D.
- Vice Chair:** Angel R. Sablan
- Members:** Peter Alecxis D. Ada
Felicitas B. Angel
Christine W. Baletto
Lourdes M. Benavente
Karlyn RCG Borja
Maria A. Gutierrez
Ron L. McNinch, Ph.D.

Ex-Officio Members

- GFT Rep.:** Timothy Fedenko
- Mayor Rep.:** Melissa B. Savares
IBOGS Student Representatives

GDOE LEADERSHIP

- K. Erik Swanson, Ph.D.**
Superintendent of Education
- Morgan W. Paul**
Deputy Superintendent of Finance and Administrative Services
- Joseph L.M. Sanchez**
Deputy Superintendent of Curriculum and Instructional Improvement
- Barbara Adamos, Ed.D.**
Acting Deputy Superintendent of Educational Support & Community Learning

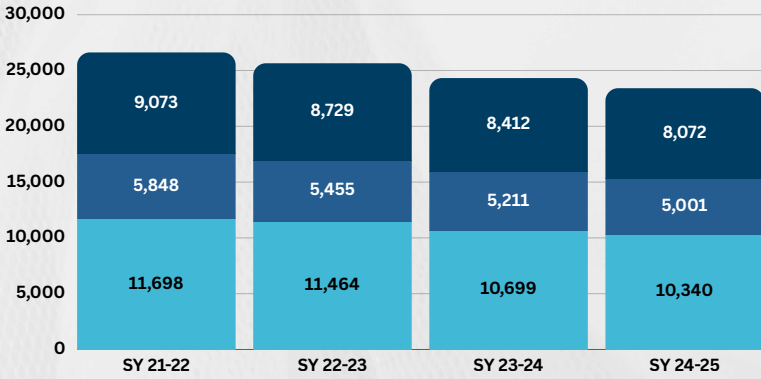


Performance



STUDENT ENROLLMENT

● Elementary School ● Middle School ● High School



Student enrollment as of September 30, 2024 (School Year 2024-2025) totaled 23,413, a decrease of 909 students or 4% from the previous school year. Since SY 21-22, GDOE has experienced a reduction in student enrollment of 3,206 students or 12%.



SMARTER BALANCED ASSESSMENT RESULTS

ELA RESULTS

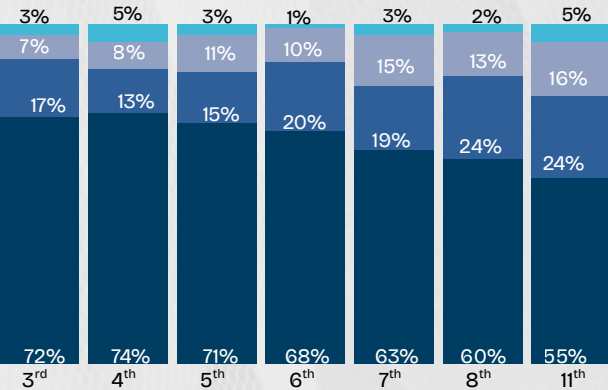
MATH RESULTS

● Did Not Meet Standard ● Nearly Met Standard

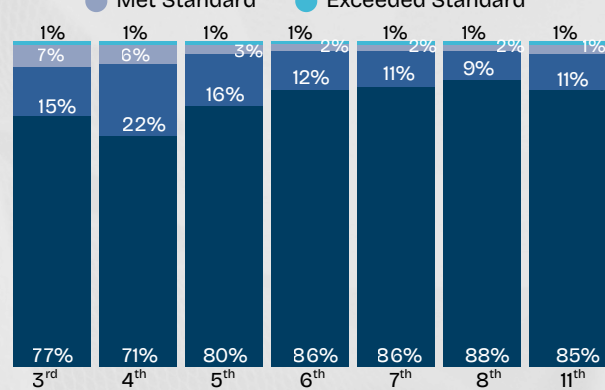
● Did Not Meet Standard ● Nearly Met Standard

● Met Standard ● Exceeded Standard

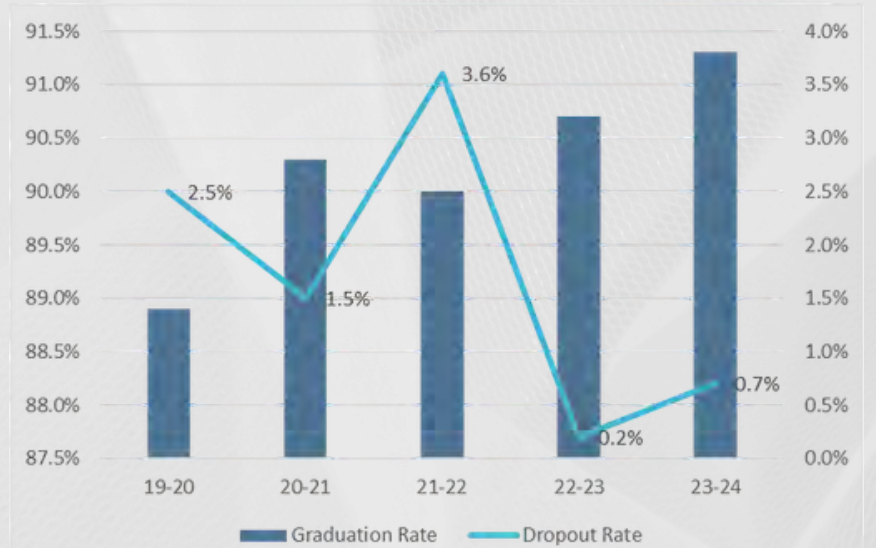
● Met Standard ● Exceeded Standard



The Smarter Balanced results for SY 23-24 show that most students across all grade levels did not meet standards in both English Language Arts (ELA) and Math. While ELA shows slight improvement in higher grades, Math results remain consistently low across all levels. Overall, the data highlights the need for stronger academic support and targeted instruction to improve student performance.



GRADUATION & DROP-OUT RATES



Graduation rates increased from 88.9% in 2020 to 91.3% in 2024, while dropout rates remained low, ranging from 0.2% to 3.6%. However, this increase should also consider declining enrollment, as fewer students overall can make the rate appear higher even though the total number of graduates decreased from 1,692 in SY 22-23 to 1,527 in SY 23-24.



Finances

Fiscal Year 2024 Local Budget

In Fiscal Year (FY) 2024, GDOE was appropriated \$266.8 million (M), which was \$27.8M less than the \$294.6M budget requested to fund baseline operations. Despite receiving less than requested, FY 2024 appropriations were \$20.2M higher than the previous fiscal year. The increase was primarily driven by increases to the General Fund support for operations including \$10M in supplemental appropriations from prior-year excess revenues, which were partially offset by reductions in certain special fund allocations such as the Guam Educational Facilities Fund (GEFF), Public School Library Resources Fund, and funding for student menstrual hygiene products.

GDOE Fiscal Year 2024 Revenues	
Appropriations ¹	\$ 286,713,694
Federal Grants & Contributions	\$ 186,685,629
Student Activity (Non-Appropriated Funds)	\$ 1,483,657
Fees & Other Program Receipts	\$ 200,251
Cafeteria Sales	\$ 626
Total FY 2024 Revenues	\$ 475,083,857

¹ Appropriations amounts presented in the narrative reflect funding levels appropriated in the FY 2024 Budget Act (PL 37-42) and pass-through amounts for leased school properties, while totals in the financial table are based on audited financial statements that include additional revenue sources such as miscellaneous income and retiree healthcare benefits.

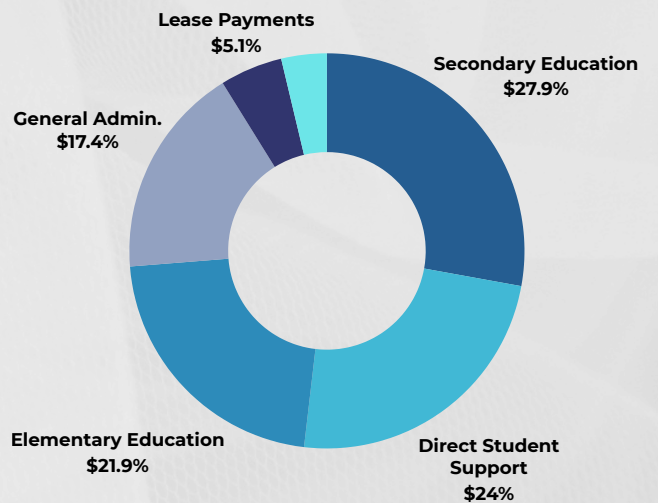
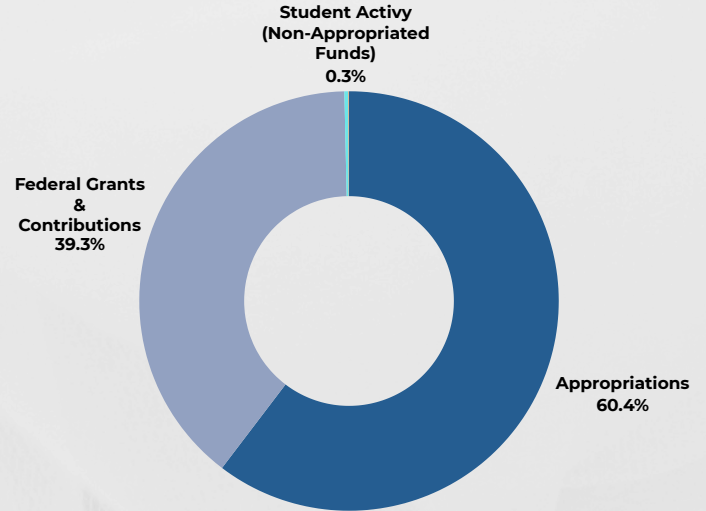
GDOE Fiscal Year 2024 Expenditures	
Elementary Education	\$ 89,236,945
Secondary Education	\$ 113,568,293
Direct Student Support	\$ 97,840,197
General Administration	\$ 71,006,010
Retiree Healthcare Benefits	\$ 15,184,570
Debt Service	\$ 20,878,843
Total FY 2024 Expenditures	\$ 407,714,858

\$77M Surplus

For FY 2024, GDOE's expenditures totaled \$407.7M, or 86% of its total revenue. As a result, GDOE ended the fiscal year with an operational surplus of \$67.4M. When combined with the \$9.6M fund balance carried over from the previous year, GDOE's cumulative surplus totaled \$77M at the end of FY 2024; the largest surplus in the Department's history.

The surplus can be attributable, in part, to a \$51M local expenditure transfer to American Rescue Plan (ARP) grant funds. GDOE requested and was approved to transfer local teacher payroll expenditures to the federal grant in an effort to meet grant requirements. Specifically, GDOE was required to earmark 20% of the total grant award for evidence-based interventions to address learning loss experienced as a result of pandemic restrictions.

While the \$51M expenditure transfer was approved by the U.S. Department of Education and funds were subsequently reimbursed to GDOE, external auditors found that GDOE lacked appropriate and sufficient documentation to support that the teacher payroll costs met the grant's earmarking requirement.



GDOE FY 2024 Federal Awards	
U.S. Department of Education	\$ 58,305,339
U.S. Department of Agriculture	\$ 15,095,822
U.S. Department of Health & Human Services	\$ 4,634,650
U.S. Department of Interior	\$ 72,000
Total FY 2024 Awards	\$ 78,107,811



The Guam Department of Education (GDOE) received unmodified (clean) audit opinions on its Fiscal Year (FY) 2024 financial statements and the Consolidated Grant to the Outlying Areas major federal program requirements, while receiving a qualified opinion on all other major federal programs. The FY 2024 audit was conducted by Ernst & Young LLP.



Outlook



OUR CHALLENGES

Untimely Issuance of Financial Audit

GDOE's FY 2024 Financial and Single Audit was issued 184 days after the statutory June 30, 2025 deadline due to delays in completing key financial reporting tasks and limited qualified staffing and leadership within the Financial Affairs Division. To support audit completion, the GEB Audit Committee directed the Internal Audit Office (IAO) to provide limited assistance with year-end adjustments and audit documentation. While this support helped preserve the integrity of the financial statements, it was intended only as an extraordinary measure due to audit independence considerations.

Double Session

Following severe damage caused by Typhoon Mawar, students from SSHS and F.B. Leon Guerrero Middle School (FBLG) were displaced and placed on double-session schedules at neighboring campuses. Recovery efforts have faced delays due to procurement protests affecting the new SSHS campus project and changes in the availability of federal COVID-19 relief funds, which slowed planned repairs at the FBLG campus. As a result, displaced students continued to rely on double-session arrangements through 2024.

In 2024, GDOE also began pursuing temporary facility options to reduce reliance on double-session schedules, including a potential land lease agreement with the Guam Housing Corporation. GDOE is also anticipating \$9.2M in federal funding from the Federal Emergency Management Agency (FEMA) to support interim and resiliency efforts, including \$7.2M for modular classrooms and supporting infrastructure at SSHS and \$2M for repairs and utility restoration at FBLG.

Simon Sanchez Campus

PL 37-22 authorized GDOE, through the Department of Public Works, to finance, construct, and maintain a new Simon Sanchez High School (SSHS) campus under a 30-year, \$166.4M lease-back. In August 2024, contract management services were awarded to SSFM International, which was funded with \$7.9M from GDOE's FY 2024 local appropriations. This marked significant progress toward completing the long-awaited campus.

In 2025, CoreTech International was selected as the contractor; however, procurement protests have since stalled the commencement of construction.

School Decommissioning

In response to declining student enrollment and limited resources, GDOE began reviewing school facilities for potential closure, consolidation, or repurposing. In 2024, assessments and community consultations were conducted, and several schools were identified for potential decommissioning, with GDOE Management estimating possible savings of \$2-3M per campus. In May 2025, Chief Brodie Memorial Elementary School was decommissioned, reassigning students to Tamuning, J.M. Guerrero and Ligan Elementary schools. Lyndon B. Johnson Elementary was also closed, and its student population consolidated with neighboring Tamuning Elementary School.

LOOKING FORWARD

Management Audit

In accordance with Public Law 37-44, GDOE initiated its first management and curriculum audit since 2009 to assess operational efficiency, instructional effectiveness, and compliance across key functional areas.

Led by the Pacific Policy Research Center (PPRC) and funded through GDOE's FY 2025 local appropriation, the audit is being conducted in four phases: preparation, report development, implementation monitoring, and evaluation. As of 2025, site visits of Central Office divisions and a representative sample of schools were completed, and the audit has progressed through the report development phase, with PPRC preparing to enter the implementation monitoring phase.

All work is set to be completed by September 2026.



School Refurbishment

In 2024, GDOE launched its \$125M School Refurbishment Project, a systemwide initiative to improve facilities across 12 public schools in all four regions. Funded through ARP grant funding and implemented in partnership with CoreTech International, the project represents a significant investment in modernizing school infrastructure.

In 2025, the U.S. Department of Education shifted access of ARP funds from direct draw to a reimbursement process and then cancelled previously approved liquidation extensions. The shifts resulted in Access to ARP was eventually restored and the refurbishment projects continued to progress with contracts terming in December 2025.

